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As CBAM is introduced progressively, with the obligation to start capturing data as of 1 October 2023 and a first due date to report goods in scope under the obligation as of 31 January 2024, the undersigned associations appreciate the Commission's awareness that time is too short to allow economic operators to prepare in a successful and compliant manner, as outlined in the EEA/CLECAT joint position dated 25 September 2023.

In addition to the elements raise in that joint position, we would like to request the following:

Flexibilities

Use of default values during the transitional period

We request that DG TAXUD publish default values for each of the CBAM goods, whereby the calculation of the embedded emission does not lead to a complex process. For instance, there should be a default emission value per tonne for each HS code listed. These should be simple, tiered shortcuts that can allow importers who do not have proven information about manufacturer installation to use, for example, emissions factor X for HS Code Y.

Submission of CBAM Reports

We request DG TAXUD to avoid sanctions in the initial transitional period of the new regulatory requirements, where the due date for the first periodic report of goods in scope of the obligation is 31 January 2024. We request that there be no penalties applied before the end of July 2024 for late submissions. Reports will be due by mid-2024.

We assume that sufficient time will be made for modifications and corrections and that the rules become fully applicable after 2024.

Clarification required for Notification.

Art. 8.3 recites:

Where an indirect customs representative does not agree to carry out reporting obligations of the importer under this Regulation, the indirect customs representative shall notify the importer of the obligation to comply with this Regulation. The notification shall include the information referred to in Article 33(1) of Regulation (EU) 2023/956.

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Why does the draft implementing regulation impose such notification whereas importers should be aware of all applicable requirements that need to be fulfilled, including CBAM? If a notification needs to be given, it should be done by the authorities. If such notification becomes legally binding for the indirect customs representative, consideration should be given to clarify on which basis, preferably once for each importer? Overall, detailed requirements need to be stipulated on the format and sequence of communication.

E-Commerce

Specifically for imports of goods procured via E-Commerce the process of collecting, processing, and submitting the CBAM quarterly reports will be extremely difficult for private individuals considered "importers."

At the same time, the information might prove difficult to procure from the platform. In many cases relating to the import of goods into the EU, the shipper could be a 3rd line intermediary with no access whatsoever to the manufacturer.

We understand that you would take this situation for analysis and provide guidance in the context of goods in scope for the legal obligation imported via E-Commerce, to ensure compliance.

Conclusion

We believe that a gradual approach will give producers time to adapt in a predictable manner. It has also been said that the transitional period will be used to learn more about the different methods for calculating emissions.

As many questions remain open, allowing us to prepare as quickly as possible and trying to understand the very complex data to be collected and processed, including the proposed methodologies for determining CO2 emissions, we propose to re-examine the legal requirements to safeguard the feasibility of CBAM.

In case of questions, we are at your disposal.

Yours sincerely,

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Chair of the Trade Facilitation Committee of the EEA

The present letter is supported by the European Association for Forwarding, Transport, Logistics and Customs Services (CLECAT), the European Ship Suppliers Organization (OCEAN) and the European Shippers' Council (ESC).

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